



CENTRAL INTELLIGENCE GROUP

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25 October 1946  
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PAPER:                     (Intelligence Estimates Prepared by the C.I.G.)

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"A" Deputy

"B" Deputy

ASSISTANT DIRECTOR, OFFICE OF  
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ASSISTANT DIRECTOR, OFFICE  
OF RESEARCH AND EVALUATION

Central Records Section

Administrative Files

General Sibert

AUTHENTICATION:                     

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26 October 1946

CENTRAL INTELLIGENCE GROUPINTELLIGENCE ESTIMATES PREPARED  
BY THE CENTRAL INTELLIGENCE GROUPReferences: a. Par. 6, N.I.A. Directive No. 1  
b. [REDACTED]

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Memorandum by the Director of Central Intelligence

1. It is considered that the procedure recommended in reference b above, to formalize the implementation of reference a, may delay presentation of estimates requiring urgent action.

2. To meet this requirement and to avoid possible initial disagreements at the Intelligence Advisory Board level, it is recommended that:

a. A suitable representative of each I.A.B. member be attached to the Office of Research and Evaluation, C.I.G., to assist in the final analysis and preparation of intelligence estimates.

b. These representatives remain assigned to their I.A.B. agencies and be authorized to concur for, or present the conflicting views of, the I.A.B. members they represent on any intelligence estimate prepared by C.I.G.

c. Each estimate prepared in which there is not a complete agreement have appended by O.R.E. the dissenting opinion prepared by the representative of the dissenting I.A.B. member.

3. C.I.G. will afford designated representatives complete opportunity to participate in all phases of the development of estimates.

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4. A proposed draft of C.I.G. instructions to effect this procedure is enclosed herewith.

5. It is recommended that the Intelligence Advisory Board concur in the enclosed draft C.I.G. Administrative Order.

HOYT S. VANDENBERG  
Lieutenant General, USA  
Director of Central Intelligence

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E N C L O S U R E

D R A F T

CENTRAL INTELLIGENCE GROUP

PROPOSED ADMINISTRATIVE ORDER

ORGANIZATION AND FUNCTIONS OF THE  
OFFICE OF RESEARCH AND EVALUATION

1. To implement the provisions of Paragraph 6, N.I.A. Directive No. 1, each member of the Intelligence Advisory Board will furnish a personal representative to remain assigned to his office and attached to the Central Intelligence Group for duty in the Projects Branch of the Intelligence Staff of the Office of Research and Evaluation.

2. Those representatives will assist in the final development and preparation of intelligence estimates and will, for their chiefs either concur therein or present dissenting opinions.

3. Each intelligence estimate prepared by O.R.E. will include a statement that I.A.B. members have concurred, or will have any dissenting opinions appended as a part of the estimate.

4. This procedure will not be permitted to prevent the presentation of any estimate on the required date. If dissenting opinions cannot be prepared in time to meet deadlines for completion and submission of estimates, such estimates will be submitted together with a statement to the effect that specified member agencies will submit dissenting opinions at a later date.

5. C.I.G. will afford designated representatives complete opportunity to participate in all phases of the development of estimates.

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Enclosure

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CENTRAL INTELLIGENCE GROUP

INTELLIGENCE ESTIMATES PREPARED BY  
THE CENTRAL INTELLIGENCE GROUP

Memorandum by the Secretary

At the request of the Chief of Naval Intelligence, the enclosed memorandum is circulated herewith for discussion at the next meeting of the Intelligence Advisory Board.

JAMES S. LAY, JR.

Secretary, N.I.A.

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E N C L O S U R E

INTELLIGENCE ESTIMATES PREPARED  
BY THE CENTRAL INTELLIGENCE GROUP

Memorandum by the Chief of Naval Intelligence

THE PROBLEM

To establish a procedure for considering intelligence estimates prepared by the Central Intelligence Group.

FACTS

N.I.A. Directive No. 1, paragraph 2, directs the Central Intelligence Group to furnish intelligence estimates to the President, the State, War and Navy Departments, etc.

N.I.A. Directive No. 1, paragraph 6, directs that intelligence reports prepared by the Central Intelligence Group will note any substantial dissent by a participating intelligence agency.

The Central Intelligence Group on 23 July 1946 produced an intelligence report entitled ORE-1.

There is no indication in ORE-1 as to what approval or concurrence it had by the intelligence agencies having functions relating to the national security prior to its dissemination.

DISCUSSION

Intelligence reports produced by the Central Intelligence Group are likely to be an important segment of factors entering into a vital estimate or decision. Consequently it is essential that such reports have the concurrence or comment of the principal intelligence agencies of the government having functions relating to the national security. Such agencies at present are represented by the permanent members of the Intelligence Advisory Board. It is submitted that the best method of accomplishing the above is by a vote system similar to that used by the Joint Intelligence Committee in approving intelligence estimates.



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CONCLUSIONS

(a) That intelligence estimates prepared by the Central Intelligence Group should have the concurrence or comment of the principal intelligence agencies having functions relating to the national security as represented at present by the permanent members of the Intelligence Advisory Board.

(b) That the procedure for considering intelligence estimates prepared by the Central Intelligence Group should be a vote system similar to that used by the Joint Intelligence Committee for such purpose.

RECOMMENDATIONS

(a) That the procedure for considering intelligence estimates prepared by the Central Intelligence Group should be a vote system similar to that used by the Joint Intelligence Committee for such purpose.

(b) That this paper be placed on the agenda for consideration at the next meeting of the Intelligence Advisory Board.

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Enclosure